

City of Moorpark

Introduction to Districting

November 13,
2018

- Under the Federal Voting Rights Act (passed in 1965), a jurisdiction must fail 4 factual tests before it is in violation of the law.
- The California VRA makes it significantly easier for plaintiffs to force jurisdictions into “by-district” election systems by eliminating two of the US Supreme Court *Gingles* tests:
 - ~~1. Can the protected class constitute the majority of a district?~~
 2. Does the protected class vote as a bloc?
 3. Do the voters who are not in the protected class vote in a bloc to defeat the preferred candidates of the protected class?
 - ~~4. Do the “totality of circumstances” indicate race is a factor in elections?~~
- Liability is now determined only by the presence of racially polarized voting

□ Switched (or in the process of switching) as a result of CVRA:

- At least 175 school districts
- 28 Community College Districts
- 100+ cities
- 1 County Board of Supervisors
- 10 water and other special districts.

□ Key settlements:

- Palmdale: \$4.7 million
- Modesto: \$3 million
- Highland: \$1.3 million
- Anaheim: \$1.1 million
- Whittier: \$1 million
- Santa Barbara: \$600,000
- Tulare Hospital: \$500,000
- Madera Unified: about \$170,000
- Hanford Joint Union Schools: \$118,000
- Merced City: \$42,000

Districting Process

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Step	Description
Two Initial Hearings Nov. 13 & Dec. 12	Held prior to release of draft maps. Education and to solicit input on the communities in the District.
Release draft maps	Maps must be posted at least 7 days prior to 3 rd hearing.
Two hearings on draft maps Jan. 9 or 16 & Feb. 6 or 13	Two meetings to discuss and revise the draft maps and to discuss the election sequence.
Map adoption Feb. 6 or 13 & Feb. 13 or 20	Map adopted via ordinance. Final map must be posted at least 7 days prior to adoption.

Federal Laws

- ❑ Equal Population
- ❑ Federal Voting Rights Act
- ❑ No Racial Gerrymandering

Traditional Redistricting Principles

- ❑ Communities of interest
- ❑ Compact
- ❑ Contiguous
- ❑ Visible (Natural & man-made) boundaries
- ❑ Respect voters' choices / continuity in office
- ❑ *Planned future growth*





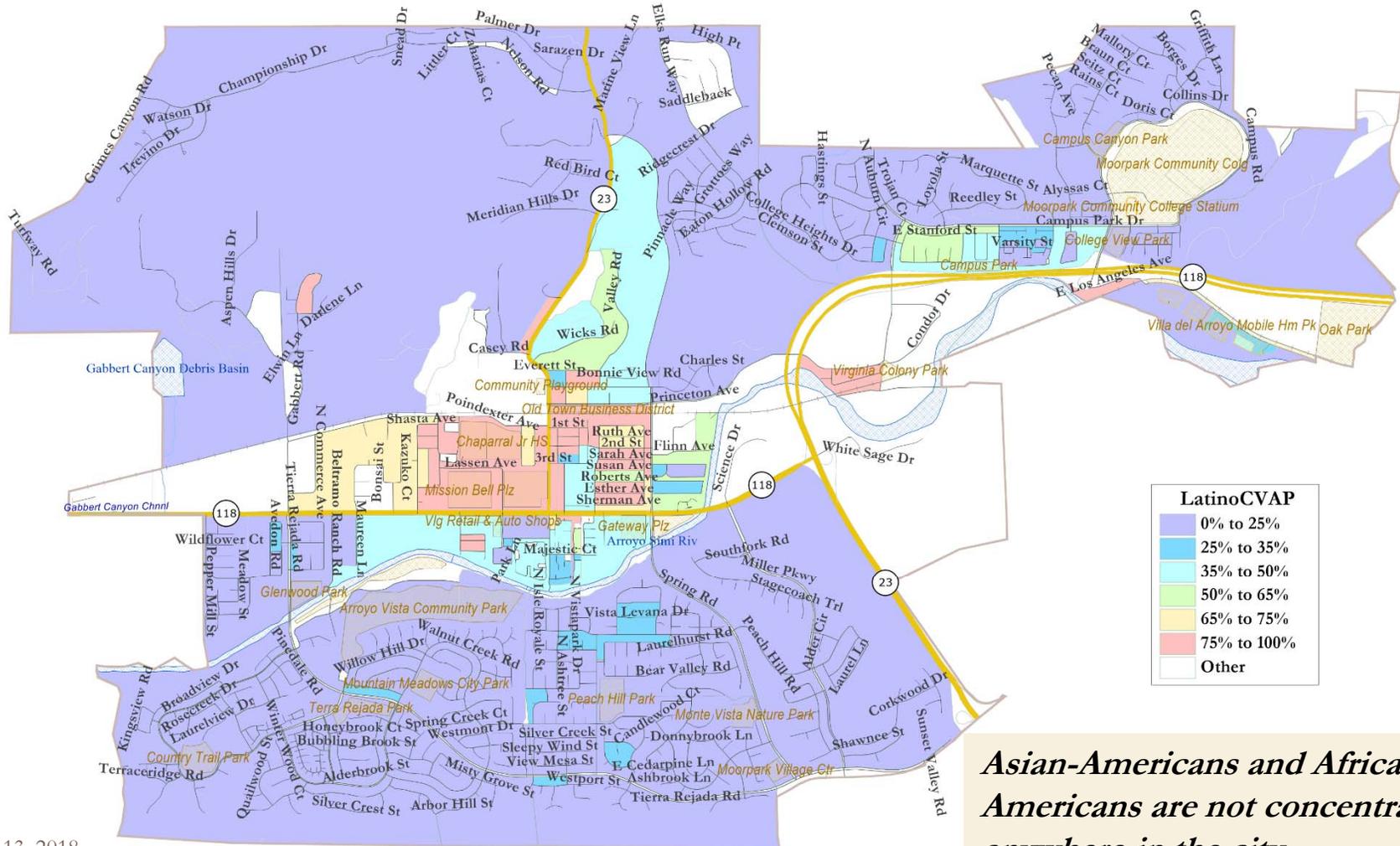
Demographic Summary

Each of the four districts must contain about 8,605 residents.

Race/Ethnic Profile	Count	Percent	ACS Profile	Count	Percent
Total Population	34,421		ACS Total Population	35,029	2%
Latino	10,813	31%	Immigrant	6,257	18%
NH White	19,654	57%	Naturalized (pct of total immigrants)	2,940	47%
NH Black/ African-American	600	2%	Age 5+	32,993	
NH Native American	213	1%	Speak English at home	23,694	72%
NH Asian-American	2,840	8%	Speak Spanish at home	6,564	20%
NH Pacific Islander	74	0%	Speak an Asian language at home	1,139	3%
NH Other	89	0%	Speak other language at home	1,595	5%
NH Multi-Race	138	0%	Speak English only "well" or less	3,810	12%
Citizen VAP total	23,476		Age 25+	22,855	
CVAP Latino	4,970	21%	Age 25+, no HS degree	2,884	13%
CVAP NH White	15,951	68%	Age 25+, HS degree (only)	11,469	50%
CVAP NH African-American	373	2%	Age 25+, bachelor degree (only)	5,776	25%
CVAP NH Asian & Pacific Islander	1,944	8%	Age 25+, graduate degree (only)	2,727	12%
CVAP Other	239	1%	Households	10,584	
			Child under 18 in Household	3,993	38%
			Income \$0-25k	759	7%
Voter Registration (Nov. 2016)	20,573		Income \$25-50k	1,336	13%
Latino Reg	4,427	22%	Income \$50-75k	1,541	15%
Asian-Surnamed Reg.	883	4%	Income \$75-200k	5,389	51%
Filipino-Surnamed Reg.	209	1%	Income \$200k+	1,558	15%
Est. NH White Reg.	14,501	70%	Housing units	10,981	
Est. African-Amer. Reg	297	1%	Single-Family	9,455	86%
Democratic Reg.	7,268	35%	Multi-Family	1,526	14%
Republican Reg.	7,823	38%	Rented	2,811	27%
Other/No Party Reg.	5,482	27%	Owned	7,772	73%
Voters Casting Ballots (Nov. 2016)	17,056		Voters Casting Ballots (Nov. 2014)	9,397	46%
Latino voters	3,485	20%	Latino voters	1,475	16%
Asian-Surnamed voters	693	4%	Asian-Surnamed voters	351	4%
Filipino-Surnamed voters	165	1%	Filipino-Surnamed voters	83	1%
Est. NH White voters	12,256	72%	Est. NH White voters	7,297	78%
Est. African-Amer. Reg	252	1%	Est. African-Amer. Reg	68	1%
Democratic voters	6,128	36%	Democratic voters	3,180	34%
Republican voters	6,741	40%	Republican voters	4,383	47%
Other/No Party voters	4,187	25%	Other/No Party voters	1,834	20%

Latino Population

Latinos are particularly concentrated around the center of the city and along Hwy 118.



Asian-Americans and African-Americans are not concentrated anywhere in the city.

Defining Communities of Interest

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1st Question: what is your neighborhood or community of interest?

A Community of Interest is generally defined as a neighborhood or community of shared interests, views, problems, or characteristics.

Possible community feature/boundary definitions include:

- ❑ School attendance areas
- ❑ Natural neighborhood dividing lines, such as highway or major roads, rivers, canals, and/or hills
- ❑ Areas around parks and other neighborhood landmarks
- ❑ Common issues, neighborhood activities, or legislative/election concerns
- ❑ Shared demographic characteristics
 - ❑ Such as similar levels of income, education, or linguistic isolation

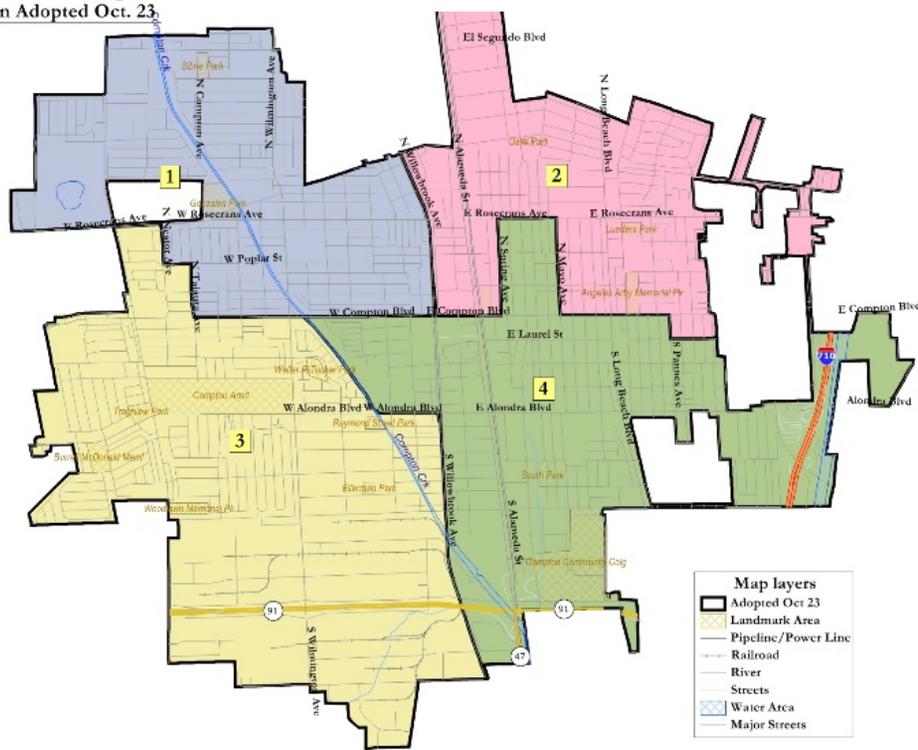
2nd Question: Does a Community of Interest want to be united in one district, or to be divided to have a voice in multiple elections?



Sample Compact Maps

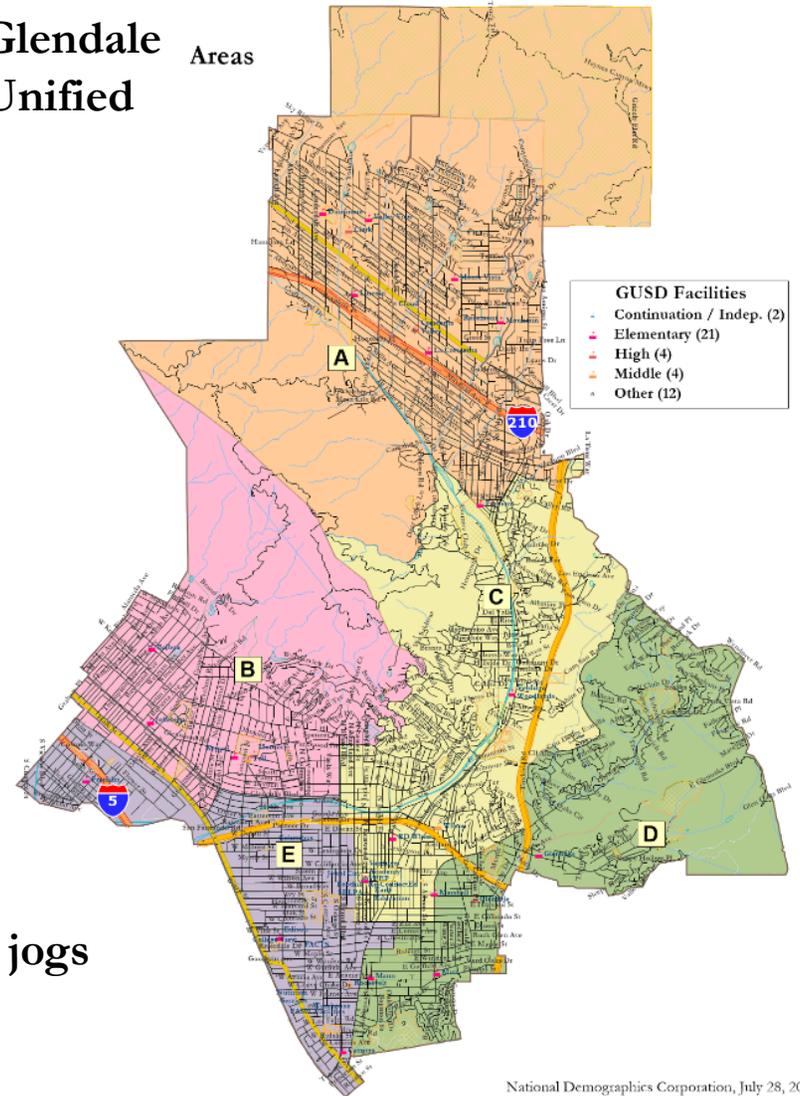
City of Compton
2012 Redistricting
Plan Adopted Oct. 23

Compton



National Demographics Corporation, October 5, 2012

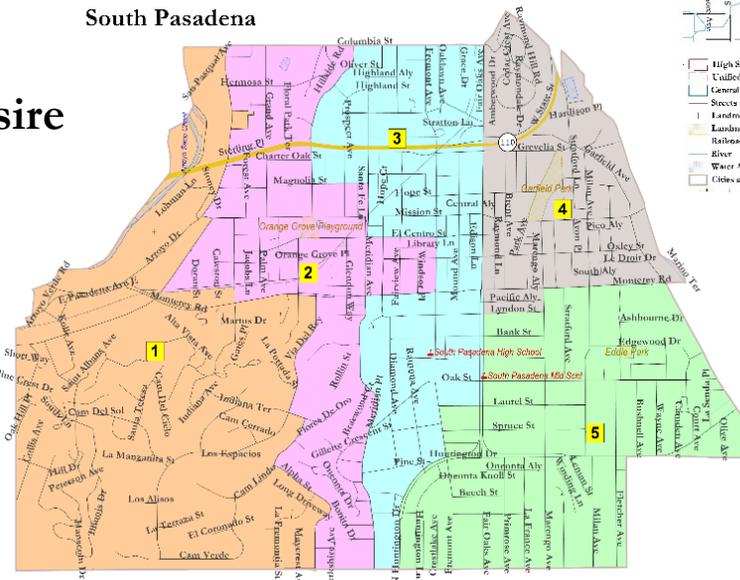
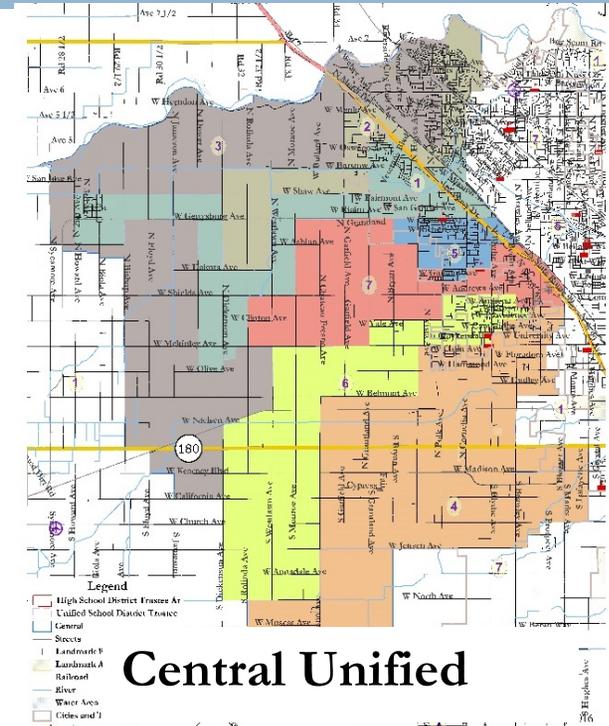
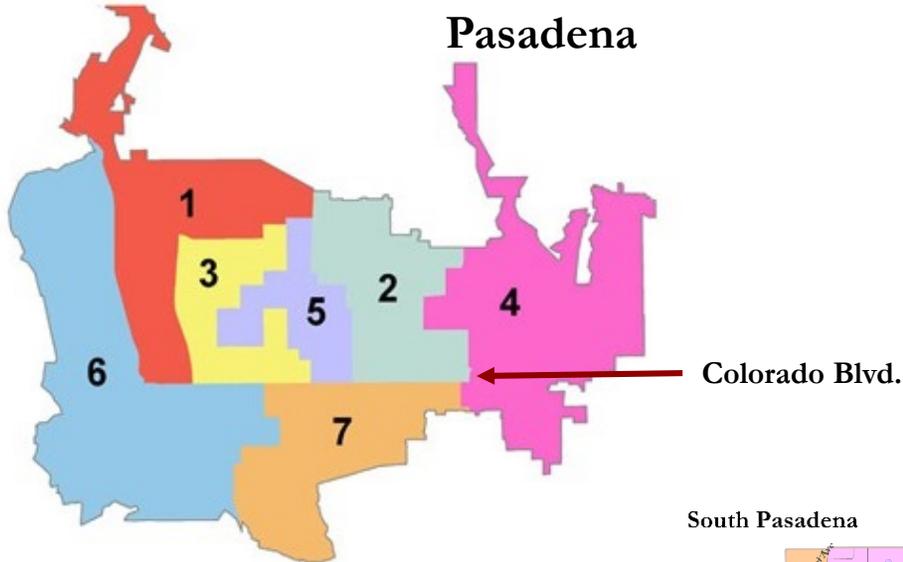
Glendale Unified Areas



Examples of highly compact maps, with nooks and jogs driven only by equal population requirements.

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Sample Multiple-Representative Maps



Examples of maps where a desire to have all members touch downtown (Pasadena) or rural areas (Central), or as many neighborhoods as possible (South Pas), led to policy-driven but non-compact maps.

Map-Drawing Tools

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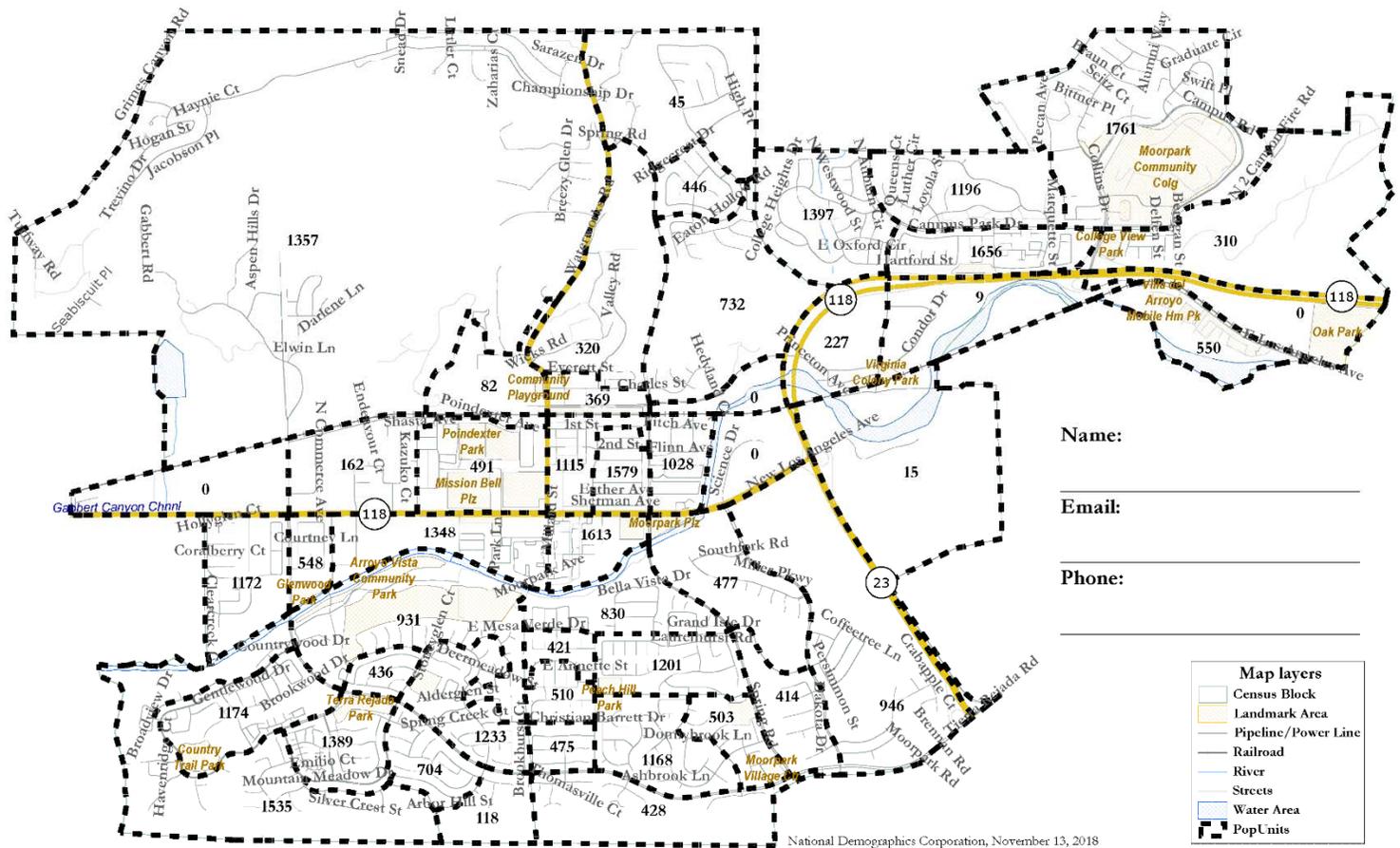
- This is your chance to actually draw the map, rather than only commenting on maps drawn by others.
- Draw your neighborhood; draw the district you want for your area; or draw an entire citywide map.
- You can use the paper map, the Microsoft Excel tool, the online tool, or any other map.

Using the One-Page Paper Map

City of Moorpark 2018 Districting Public Participation Kit Map

An online version of this map that allows you to zoom in and out for more detail is available as a link from the City website.

Each number indicates the total population of that "population unit" area. Each district must have essentially equal population. The population of each of the four districts you draw must be close to 8,605, with no more than a 860-person difference between the largest and smallest.



Name: _____

Email: _____

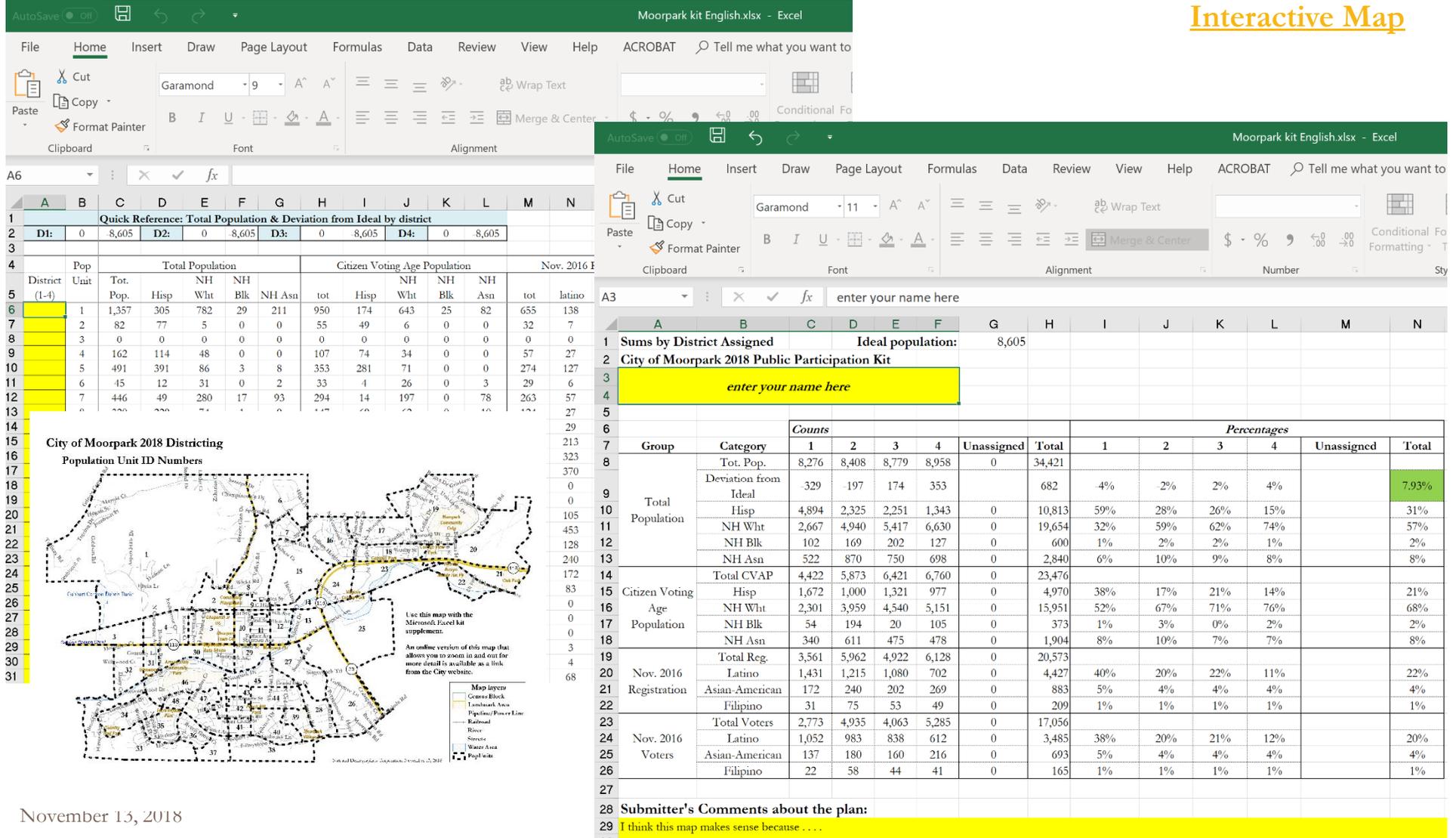
Phone: _____

Using the Excel tool

Enter the district assignment in the highlighted column, and Excel will calculate the resulting demographic changes.

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[Interactive Map](#)



The screenshot displays an Excel spreadsheet with the following components:

- Excel Interface:** The top portion shows the Excel ribbon with tabs for File, Home, Insert, Draw, Page Layout, Formulas, Data, Review, View, and Help. The active window is titled "Moorpark kit English.xlsx - Excel".
- Worksheet 1 (Top):** Contains a "Quick Reference: Total Population & Deviation from Ideal by district" table.

District	Pop	D1	D2	D3	D4
0	8,605	0	0	8,605	0
- Worksheet 2 (Middle):** Contains a detailed population table for "City of Moorpark 2018 Districting".

District (1-4)	Pop Unit	Total Population					Citizen Voting Age Population					Nov. 2016 I	
		Tot. Pop.	Hisp	Wht	Blk	NH Asn	tot	Hisp	Wht	Blk	Asn	tot	latino
1	1,357	305	782	29	0	0	950	174	643	25	82	655	138
2	82	77	5	0	0	0	55	49	6	0	0	32	7
3	0	0	0	0	0	0	0	0	0	0	0	0	0
4	162	114	48	0	0	0	107	74	34	0	0	57	27
5	491	391	86	3	8	353	281	71	0	0	274	127	
6	15	12	31	0	2	33	4	26	0	3	29	6	
7	446	49	280	17	93	294	14	197	0	78	263	57	
- Worksheet 3 (Bottom):** Contains a summary table titled "Sums by District Assigned" and "City of Moorpark 2018 Public Participation Kit".

Group	Category	1	2	3	4	Unassigned	Total	1	2	3	4	Unassigned	Total
Total Population	Tot. Pop.	8,276	8,408	8,779	8,958	0	34,421						
	Deviation from Ideal	329	-197	174	353		682	-4%	-2%	2%	4%		7.93%
	Hispanic	4,894	2,325	2,251	1,343	0	10,813	59%	28%	26%	15%		31%
	NH Wht	2,667	4,940	5,417	6,630	0	19,654	32%	59%	62%	74%		57%
	NH Blk	102	169	202	127	0	600	1%	2%	2%	1%		2%
Citizen Voting Age Population	NH Asn	522	870	750	698	0	2,840	6%	10%	9%	8%		8%
	Total CVAP	4,422	5,873	6,421	6,760	0	23,476						
	Hispanic	1,672	1,000	1,321	977	0	4,970	38%	17%	21%	14%		21%
	NH Wht	2,301	3,959	4,540	5,151	0	15,951	52%	67%	71%	76%		68%
	NH Blk	54	194	20	105	0	373	1%	3%	0%	2%		2%
Nov. 2016 Registration	NH Asn	340	611	475	478	0	1,904	8%	10%	7%	7%		8%
	Total Reg.	3,561	5,962	4,922	6,128	0	20,573						
	Latino	1,431	1,215	1,080	702	0	4,427	40%	20%	22%	11%		22%
	Asian-American	172	240	202	269	0	883	5%	4%	4%	4%		4%
	Filipino	31	75	53	49	0	209	1%	1%	1%	1%		1%
Nov. 2016 Voters	Total Voters	2,773	4,935	4,063	5,285	0	17,056						
	Latino	1,052	983	838	612	0	3,485	38%	20%	21%	12%		20%
	Asian-American	137	180	160	216	0	693	5%	4%	4%	4%		4%
	Filipino	22	58	44	41	0	165	1%	1%	1%	1%		1%
- Map (Bottom Left):** Titled "City of Moorpark 2018 Districting Population Unit ID Numbers". It shows a map of Moorpark with numbered population units and district boundaries. A legend identifies map layers: Census Block, Landmark Area, Pipeline/Power Line, Railroad, River, Street, Water Area, and Population. Text on the map states: "Use this map with the Microsoft Excel kit supplement. An online version of this map that allows you to zoom in and out for more detail is available as a link from the City website."
- Worksheet 4 (Bottom):** Contains a section for "Submitter's Comments about the plan:" with a highlighted yellow box containing the text: "I think this map makes sense because"

Moorpark version should be ready by Monday, 11/19.

Using the online tool

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Tutorials and help resources are available from the login page.

Circled items:

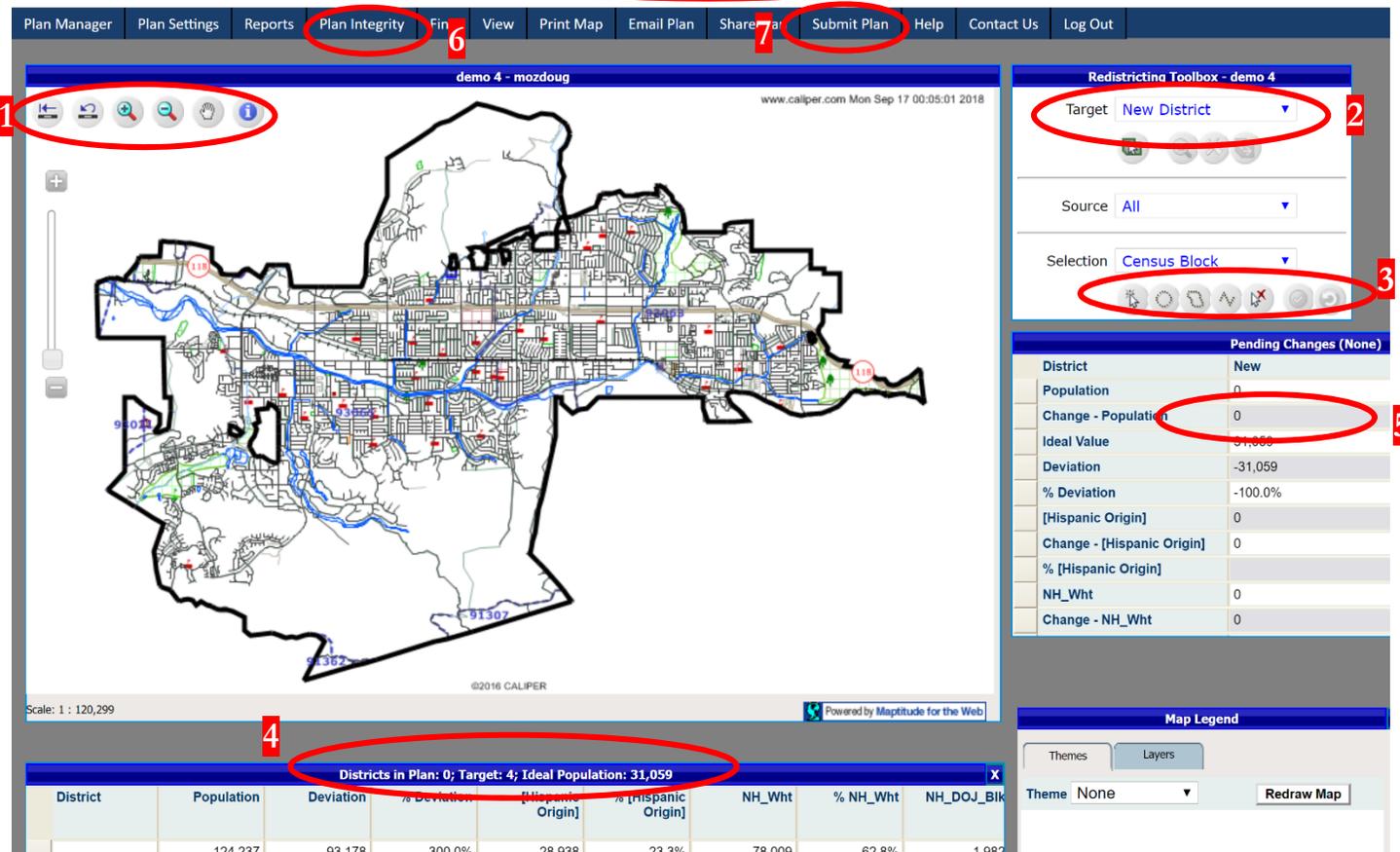
- 1: controls to move around the map;
- 2: choose into which district selected territory will be placed;
- 3: options for how to select territory;
- 4: demographic summary of districts;
- 5: demographic change of currently selected area;
- 6: review map when finished;
- 7: submit map.

Access Your Online Redistricting Plans

Login with your user name and password Log In

[New user](#) | [Forgot password](#) | [Contact Us](#)

Need Help? [Quick Start Guide](#) [Short Training Videos](#) [Online Manual](#)



The screenshot shows the main interface of the online redistricting tool. At the top, a navigation menu includes 'Plan Manager', 'Plan Settings', 'Reports', 'Plan Integrity' (circled with a red 6), 'View', 'Print Map', 'Email Plan', 'Share' (circled with a red 7), 'Submit Plan' (circled with a red 7), 'Help', 'Contact Us', and 'Log Out'. The main map area shows a city map with various districts outlined. On the left, a toolbar with icons for pan, zoom, and other map controls is circled with a red 1. On the right, a 'Redistricting Toolbox' panel contains a 'Target' dropdown set to 'New District' (circled with a red 2), a 'Source' dropdown set to 'All', and a 'Selection' dropdown set to 'Census Block' (circled with a red 3). Below these are several icons for selection methods, also circled with a red 3. At the bottom right, a 'Pending Changes' table shows demographic data for a selected area, with the 'Change - Population' row circled with a red 5. At the bottom, a 'Districts in Plan' table shows a summary of the current plan, with the header row circled with a red 4. The table data is as follows:

District	Population	Deviation	% Deviation	[Hispanic Origin]	% [Hispanic Origin]	NH_Wht	% NH_Wht	NH_DOJ_BIK
	124,237	93,178	300.0%	28,938	23.3%	78,009	62.8%	1,982

Public Hearing & Discussion

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1. What is your neighborhood or “community of interest”?
2. Do you prefer your neighborhood be kept together in one district or have multiple representatives?
3. What are other communities of interest in the City that should be considered when drafting maps?

